Auditing Proc		)rt 				
Local Government Type City Township	Uvillage ✓Other	Local Government Name Ontwa Township I	)epartm	County Cass		
Audit Date 3/31/06	Opinion Date 11/5/07	Date Acco	untant Report Submitted to State			
We have audited the finar accordance with the Stat Financial Statements for C	ements of the Governr	mental Accounting Sta	ndards Board (GASB) a	nd the Uni	iform Repo	
We affirm that:						
We have complied wit	th the <i>Bulletin for the Aud</i>	dits of Local Units of Go	overnment in Michigan as	revised.		
We are certified public	-	_				
We further affirm the follow comments and recommend		ave been disclosed in t	ne financial statements, in	cluding the	notes, or it	1 the report of
You must check the applica	able box for each item be	elow.				
☐ Yes 🗸 No 1. C	ertain component units/f	funds/agencies of the lo	ocal unit are excluded from	the financ	ial stateme	ents.
	here are accumulated d 75 of 1980).	leficits in one or more	of this unit's unreserved	fund baland	ces/retaine	d earnings (P.A.
	here are instances of nended).	non-compliance with th	e Uniform Accounting ar	nd Budgetin	ng Act (P.A	\. 2 of 1968, as
			either an order issued ur rgency Municipal Loan Ac		unicipal Fi	nance Act or its
			n do not comply with stat s amended [MCL 38.1132		rements. (I	P.A. 20 of 1943,
Yes ✓ No 6. TI	he local unit has been de	elinquent in distributing	tax revenues that were co	ollected for a	another ta	xing unit.
∐Yes 📝 No 7. pe	ension benefits (normal	costs) in the current y	equirement (Article 9, Se ear. If the plan is more th nt, no contributions are du	nan 100% f	unded and	the overfunding
	he local unit uses credi MCL 129.241).	it cards and has not a	adopted an applicable po	licy as req	uired by P	.A. 266 of 1995
Yes 🗸 No 9. Ti	he local unit has not ado	opted an investment po	icy as required by P.A. 19	6 of 1997 (I	MCL 129.9	5).
We have enclosed the fo	ollowina:		Enclos		To Be rwarded	Not Required
The letter of comments ar	<del></del>		✓ ✓	10	- Ivalucu	required
Reports on individual fede	eral financial assistance	programs (program aud	lits).			<b>✓</b>
Single Audit Reports (ASLGU).						✓
Certified Public Accountant (Firm						
Street Address 246 East Kilgore Roa		-41-4	City Kalamazoo	State MJ	ZIP 490	002-5599
Accountant Signature	gfried Crondall P.C.		1	Date	12/17/07	

### Ontwa Township-Edwardsburg Police Department Cass County, Michigan FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT

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#### INDEPENDENT AUDITORS' REPORT

Members of the Board
Ontwa Township-Edwardsburg Police Department

We have audited the accompanying financial statements of the governmental activities and the major fund of Ontwa Township-Edwardsburg Police Department (the Department), as of March 31, 2006, and for the year then ended, which collectively comprise the Department's financial statements, as listed in the contents. These financial statements are the responsibility of the Department's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the respective financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities and major fund of Ontwa Township-Edwardsburg Police Department as of March 31, 2006, and the respective changes in financial position for the year then ended in conformity with U.S. generally accepted accounting principles.

As described in Note 12, the Ontwa Township-Edwardsburg Police Department recorded a prior period adjustment to correct its method of accounting for federal grant revenues.

The budgetary comparison schedule, on page 12, is not a required part of the basic financial statements of the Ontwa Township-Edwardsburg Police Department, but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consist principally of inquiries of management regarding the method of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it. The Department has not presented the management's discussion and analysis that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the financial statements.

November 5, 2007



infried Crandoll P.C.

### **BASIC FINANCIAL STATEMENTS**

# Ontwa Township-Edwardsburg Police Department GOVERNMENTAL FUND BALANCE SHEET/STATEMENT OF NET ASSETS March 31, 2006

ACCETO		Operating Fund		_Adj	ustments	Statement of net assets		
ASSETS Cash Receivables Prepaids Fixed assets, ne	et	\$	20,009 365,023 15,456	\$	- - - 54,089	\$	20,009 365,023 15,456 54,089	
Т	otal assets	<u>\$</u>	400,488	<u>\$</u>	54,089	\$	454,577	
<b>LIABILITIES</b> Payables		\$	15,277	\$	2,603	\$	17,880	
FUND BALANCE	E unreserved, undesignated		385,211		(385,211)		<u>-</u>	
Т	otal liabilities and fund balance	<u>\$</u>	400,488					
NET ASSETS Invested in capi Unrestricted	tal assets				54,089 382,608		54,089 382,608	
Т	otal net assets			\$	436,697	\$	436,697	
Operating Fund	- fund balance					\$	385,211	
Amounts reporte	ed in the statement of net assets are diffe	rent	because:					
Capital assets used in <i>governmental activities</i> are not financial resources and, therefore, are not reported in the fund.							54,089	
Compensated a	absences						(2,603)	
Net assets of go	overnmental activities					\$	436,697	

## Ontwa Township-Edwardsburg Police Department STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES/STATEMENT OF ACTIVITIES

EXPENDITURES	0,	perating Fund	<u>Adj</u>	ustments		atement of ctivities
EXPENDITURES  Palice continue approximate	\$	E40 001	\$	20.722	\$	EC4 C40
Police service - operations  Debt service:	Ф	540,881	Ф	20,732	Ф	561,613
Principal		5,945		(5,945)		
Interest		1,008		(5,945)		1,008
Capital outlays		26,680		(26,680)		1,000
Capital Sallays		20,000	-	(20,000)		
Total expenditures		574,514		(11,893)		562,621
PROGRAM REVENUES Intergovernmental support:						
Local units		574,671		=		574,671
Federal		40,826		_		40,826
State		5,838		_		5,838
otate		0,000		<del></del>		0,000
Total intergovernmental support		621,335		-		621,335
Fines and forfeitures		18,038		-		18,038
Charges for services		1,671		•		1,671
Total program revenues		641,044				641,044
NET PROGRAM EXPENSE		66,530		11,893		78,423
GENERAL REVENUES						
Interest income		4,576		_		4,576
morest meeme		7,070				4,070
EXCESS OF REVENUES OVER EXPENDITURES/ CHANGE IN NET ASSETS		71,106		11,893		82,999
FUND BALANCES/NET ASSETS - BEGINNING	_	314,105		39,593		353,698
FUND BALANCES/NET ASSETS - ENDING	\$	385,211	\$	51,486	\$	436,697

#### Ontwa Township-Edwardsburg Police Department STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES/STATEMENT OF ACTIVITIES (Continued)

Net change in fund balance	\$ 71,106
Amounts reported in the statement of activity are different because:	
Capital assets: Current year additions Provision for depreciation	26,680 (20,157)
Long-term debt - payments	5,945
Change in compensated absences	 (575)
Change in net assets	\$ 82,999

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The accounting policies of the Ontwa Township-Edwardsburg Police Department (the Department), conform to U.S. generally accepted accounting principles (hereinafter referred to as generally accepted accounting principles) as applicable to governments. The following is a summary of the more significant policies:

#### a) Reporting entity:

In accordance with generally accepted accounting principles and Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, these financial statements present the Department. The criteria established by the GASB for determining the reporting entity includes oversight responsibility, fiscal dependency, and whether the financial statements would be misleading if data were not included. The Department has determined that no other outside agency meets the above criteria and, therefore, no other agency has been included as a blended or discretely-presented component unit in the Department's financial statements. Also, the Department is not a component unit of any other entity.

#### b) Government-wide and fund financial statements:

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all activities of the Department. Currently, all activities of the Department are classified as governmental activities, primarily supported by intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Intergovernmental support and other items not properly included among program revenues are reported instead as general revenue.

Financial statements are provided for the sole governmental fund as a separate column in the basic financial statements.

#### c) Measurement focus, basis of accounting, and financial statement presentation:

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Intergovernmental revenues are recognized in the year for which they are intended. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources, measurement focus, and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available if they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government generally considers revenues to be available if they are expected to be collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgments are recorded only when payment is due.

### Ontwa Township-Edwardsburg Police Department NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

c) Measurement focus, basis of accounting, and financial statement presentation (continued): State grants, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the Department.

The Department reports a single major governmental fund, the Operating Fund, which accounts for all financial resources of the Department.

Private-sector standards of accounting issued prior to December 1, 1989, are generally followed in the government-wide financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The Department has elected not to follow subsequent private-sector standards.

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services, or privileges provided and (2) operating grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all intergovernmental support.

- d) Assets, liabilities and fund equity:
  - i) Bank deposits Cash consists of demand deposits and savings accounts.
  - ii) Prepaid items Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements.
  - iii) Capital assets Capital assets, which consist of vehicles and equipment, are reported in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$1,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Capital assets are depreciated using the straight-line method over the following useful lives:

Vehicles 5 years Equipment 5 - 10 years

iv) Fund equity - In the fund financial statements, the Operating Fund reports reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### Ontwa Township-Edwardsburg Police Department NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 2 - CASH:

State statutes authorize the Department to make deposits in the accounts of federally-insured banks, credit unions, and savings and loan associations. The Department's deposits are in accordance with statutory authority. At March 31, 2006, cash included deposits with financial institutions of \$19,709.

#### Deposits:

Custodial credit risk of deposits is the risk that in the event of the failure of a depository financial institution, the Department will not be able to recover its deposits. Deposits are exposed to custodial credit risk if they are not covered by depository insurance and are uncollateralized. As of March 31, 2006, all of the Department's corresponding bank balances of \$29,888 were covered by depository insurance.

#### NOTE 3 - RECEIVABLES:

Receivables as of year end consist of the following (all are fully collectible and all are due within one year):

Intergovernmental Accounts	\$ 360,910 4,113
	 \$ 365,023

#### NOTE 4 - CAPITAL ASSETS:

Capital asset activity of the Department for the current year was as follows:

	Beginning _ balance		Increases		Decreases			Ending palance
Capital assets being depreciated: Vehicles	\$	74,543	\$	-	\$	_	\$	74,543
Equipment	_	51,413		26,680				78,093
Total capital assets being depreciated		125,956		26,680			_	152,636
Less accumulated depreciation for:								
Vehicles		(47,393)		(11,562)		-		(58,955)
Equipment		(30,997)		(8,595)				(39,592)
Total accumulated depreciation		(78,390)		(20,157)		_		(98,547)
Capital assets, net	\$	47,566	\$	6,523	\$	-	\$	54,089

### Ontwa Township-Edwardsburg Police Department NOTES TO FINANCIAL STATEMENTS (Continued)

#### NOTE 5 - PAYABLES:

Payables as of year end consist of the following:

Accounts	\$ 2,981
Payroll	11,367
Intergovernmental	 929
	\$ 15,277

#### NOTE 6 - LONG-TERM DEBT:

At March 31, 2006, long-term debt is comprised solely of compensated absences, which are payable upon termination of employment.

Long-term debt activity for the year ended March 31, 2006, was as follows:

	Beginning balance Add		Additions Reductions			Ending balance	Amounts due within one year		
Equipment purchase obligation Compensated absences	\$	5,945 2,028	\$	- 575	\$	(5,945)		\$	<u>-</u> 
Total long-term liabilities	\$	7,973	\$	575	\$	(5,945)	\$ 2,603	\$	

#### NOTE 7 - PENSION PLAN:

The Department maintains a defined contribution pension for all full-time employees. Pension expense for the year ended March 31, 2006, was \$8,125. The Department is neither a trustee nor administrator of the plan and, accordingly, the plan is not includable in these financial statements.

#### NOTE 8 - CLAIMS ARISING FROM RISKS OF LOSS:

The Department is exposed to various risks of loss to general liability, property and casualty, and workers' compensation. The risks of loss arising from general liability, building contents, workers' compensation, and casualty are managed through purchased commercial insurance.

#### NOTE 9 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY:

Budgetary information - An annual budget is adopted on a basis consistent with generally accepted accounting principles for the Operating Fund. The budget document presents information by function and line items. The legal level of budgetary control adopted by the governing body is the line item level. Amounts encumbered for purchase orders, contracts, etc., are not tracked during the year. Budget appropriations are considered to be spent once the goods are delivered or the services rendered. Actual expenditures in excess of budgeted were as follows:

	Amended <u>budget</u>	Actual	Variance		
Vehicle operations	\$ 15,000	\$ 20,975	\$ (5,975)		
Communications	4,800	15,674	(10,874)		
Professional services	8,600	10,412	(1,812)		
Capital outlay	24,200	26,680	(2,480)		

#### NOTE 10 - CONTINGENT LIABILITY:

At March 31, 2006, the Department was contingently liable for approximately \$8,600 (unadjusted for attrition) of accumulated vacation and earned time off.

#### NOTE 11 - CHANGE IN ACCOUNTING ESTIMATE:

During the year ended March 31, 2006, the Department changed its method of accounting for a portion of local support revenue from the Township of Ontwa, previously deferred due to availability criteria. The Department revised it availability criteria to read "expected to be collected within 60 days" rather than actually received within 60 days. As a result of this change in accounting estimate, local unit revenue for the year ended March 31, 2006 includes \$21,109, that would have been deferred under the previous accounting policy.

#### NOTE 12 - PRIOR PERIOD ADJUSTMENT:

During the year ended March 31, 2006, the Department recorded a prior period adjustment to correct its method of accounting for federal grant revenues. As a result, fund balance and net assets at April 1, 2005 were restated as follows:

	Fund <u>balance</u>	Net <u>assets</u>
Balance Apirl 1, 2005: As previously reported	\$ 282,262	\$ 321,855
Prior period adjustment: Understatement of grants receivable	31,843	31,843
As restated	\$ 314,105	\$ 353,698

### REQUIRED SUPPLEMENTARY INFORMATION

## Ontwa Township-Edwardsburg Police Department BUDGETARY COMPARISON SCHEDULE - Operating Fund

REVENUES	Original and amended Budget		Actual		Variance favorable (unfavorabl	
Local unit support:						
Ontwa Township	\$	471,124	\$	503,568	\$	32,444
Village of Edwardsburg	Ψ	63,400	Ψ	60,295	Ψ	(3,105)
School		-		7,054		7,054
Other		-		•		· ·
Office				3,754		3,754
Total local unit support		534,524		574,671		40,147
Federal grants		31,500		40,826		9,326
State grants		6,800		5,838		(962)
Fines & forfeitures		9,500		18,038		8,538
Charges for services		2,500		1,671		(829)
Interest and rentals		2,000		4,576		2,576
Total revenues		586,824		645,620		58,796
EXPENDITURES Public safety - police: Personnel costs:						
Salaries and wages		346,182		336,226		9,956
Health and life insurance		97,138		89,524		7,614
Payroll taxes		34,000		29,784		4,216
Pension		12,000		8,125		3,875
Training and other		6,833		5,185		1,648
Vehicle operations		15,000		20,975		(5,975)
Insurance		18,500		16,891		1,609
Communications		4,800		15,674		(10,874)
Professional services		8,600		10,412		(1,812)
Operating supplies		10,600		8,085		2,515
Total public safety - police		553,653		540,881		12,772
Debt service:						
Principal		7,927		5,945		1,982
Interest		1,344		1,008		336
Capital outlay	<del></del>	24,200	_	26,680		(2,480)
Total expenditures		587,124		574,514		12,610
CHANGE IN FUND BALANCES		(300)		71,106		71,406
FUND BALANCES - BEGINNING		314,105		314,105		_
FUND BALANCES - ENDING	\$	313,805	\$	385,211	\$	71,406



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Members of the Board Ontwa Township-Edwardsburg Police Department

In planning and performing our audit of the financial statements of Ontwa Township-Edwardsburg Police Department for the year ended March 31, 2006, we considered its internal control in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on the internal control. Our assessment of the internal control was limited to obtaining an understanding of the internal control sufficient to plan the audit and did not include tests of controls. However, we noted certain matters involving the internal control and its operations that we consider to be reportable conditions under standards established by the American Institute of Certified Public Accountants. (See attached schedule of comments and recommendations.) Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control that, in our judgment, could adversely affect the Police Department's ability to initiate, record, process, and report financial data consistent with the assertions of management in the financial statements.

Our consideration of the internal control was for the limited purpose described in the preceding paragraph and would not necessarily disclose all matters that might be reportable conditions. In addition, because of inherent limitations in internal control, misstatements due to error or fraud may occur and not be detected by such controls.

This report is intended for the information and use of the Board, management, and others within the Police Department, and Michigan Department of Treasury, and is not intended to be, and should not be, used by anyone other than these specified parties.

Lighied Crandell P.C.

November 5, 2007



### Ontwa Township-Edwardsburg Police Department SCHEDULE OF COMMENTS AND RECOMMENDATIONS

Policies and procedures to assure that employer-paid pension contributions were made timely were not effective. We recommend that employer contributions due be compared to employee withholdings, so as to identify missing (or possibly excess) employer contributions.

Policies and procedures to assure that payroll tax reporting forms are prepared correctly and filed timely were not in place. We recommend that the Department utilize competent individuals to assist in preparation and filing of payroll forms. Further, payroll calculation and reporting options within Quickbooks should be reviewed for conformity with federal and state requirements.

Policies and procedures to assure approval of additional pay due to Chief were not in place. We recommend that holiday and overtime pay of the Chief be documented and approved by a board member.

Policies and procedures to assure that the gross pay expense classifications are consistent with the components of gross pay (holiday, overtime, etc.). As a result, certain budgeted and actual amounts are not comparable. We recommend that payroll be processed in a manner that properly identifies hours worked, the effective rate at which those hours are paid, and, the accounting classification that conforms to the personnel budget amounts. Metric reports should be consistent with pay information.

Policies and procedures to assure that cash balances are complete and accurate were not in place. We recommend that the Department reduce the number of accounts in use, and that monthly bank reconciliations be reviewed periodically, by the Board.

Policies and procedures to assure effective review of vendor invoices were not effective. We recommend that vendors be paid from original invoices rather than statements, that paid invoices be marked "paid," and that payment terms and calculations be reviewed for accuracy and completeness. Approval for payment should be documented on the face of the invoice.

Policies and procedures to assure retention of receipts support were not in place. We recommend that receipts be accompanied by either a Department billing, or a copy of the check stub.

Policies and procedures to prepare financial statements in accordance with U.S. generally accepted accounting principles, including procedures to record receivables and payables, and changes in capital assets and long-term debt, and to develop appropriate footnote disclosures were not in place. As in prior years, the Department has relied upon our firm as auditor to identify and develop material adjustments necessary to convert cash basis financial statements into modified-accrual and full-accrual financial statements, and to prepare the financial statements and appropriate disclosures. This service is allowable under current auditing standards and ethical guidelines, and may be the most efficient and effective method for preparation of the Department's financial statements. However, when an organization (on its own) lacks the ability to produce financial statements that conform to generally accepted accounting principles, or when material audit adjustments are identified by the auditor, auditing standards require that such conditions be communicated.